Intention and Convention in Speech Acts
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Published by: Duke University Press on behalf of Philosophical Review
Stable URL: http://www.jstor.org/stable/2183301
Accessed: 18/05/2011 16:25

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INTENTION AND CONVENTION IN SPEECH ACTS

I

IN THIS PAPER I want to discuss some questions regarding J. L. Austin’s notions of the illocutionary force of an utterance and of the illocutionary act which a speaker performs in making an utterance.¹

There are two preliminary matters I must mention, if only to get them out of the way. Austin contrasts what he calls the “normal” or “serious” use of speech with what he calls “etiolated” or “parasitical” uses. His doctrine of illocutionary force relates essentially to the normal or serious use of speech and not, or not directly, to etiolated or parasitical uses; and so it will be with my comments on his doctrine. I am not suggesting that the distinction between the normal or serious use of speech and the secondary uses which he calls etiolated or parasitical is so clear as to call for no further examination; but I shall take it that there is such a distinction to be drawn and I shall not here further examine it.

My second preliminary remark concerns another distinction, or pair of distinctions, which Austin draws. Austin distinguishes the illocutionary force of an utterance from what he calls its “meaning” and distinguishes between the illocutionary and the locutionary acts performed in issuing the utterance. Doubts may be felt about the second term of each of these distinctions. It may be felt that Austin has not made clear just what abstractions from the total speech act he intends to make by means of his notions of meaning and of locutionary act. Although this is a question on which I have views, it is not what the present paper is about. Whatever doubts may be entertained about Austin’s notions of meaning and of locutionary act, it is enough for present purposes to be able to say, as I think we clearly can, the following about their relation to the notion of illocutionary force. The meaning

¹ All references, unless otherwise indicated, are to How To Do Things with Words (Oxford, 1962).
of a (serious) utterance, as conceived by Austin, always embodies some limitation on its possible force, and sometimes—as, for example, in some cases where an explicit performative formula, like “I apologize,” is used—the meaning of an utterance may exhaust its force; that is, there may be no more to the force than there is to the meaning; but very often the meaning, though it limits, does not exhaust, the force. Similarly, there may sometimes be no more to say about the illocutionary force of an utterance than we already know if we know what locutionary act has been performed; but very often there is more to know about the illocutionary force of an utterance than we know in knowing what locutionary act has been performed.

So much for these two preliminaries. Now I shall proceed to assemble from the text some indications as to what Austin means by the force of an utterance and as to what he means by an illocutionary act. These two notions are not so closely related that to know the force of an utterance is the same thing as to know what illocutionary act was actually performed in issuing it. For if an utterance with the illocutionary force of, say, a warning is not understood in this way (that is, as a warning) by the audience to which it is addressed, then (it is held) the illocutionary act of warning cannot be said to have been actually performed. “The performance of an illocutionary act involves the securing of uptake”; that is, it involves “bringing about the understanding of the meaning and of the force of the locution” (pp. 115-116).² Perhaps we may express the relation by saying that to know the force of an utterance is the same thing as to know what illocutionary act, if any, was actually performed in issuing it. Austin gives many examples and lists of words which help us to form at least a fair intuitive notion of what is meant by “illocutionary force” and “illocutionary act.” Besides these, he gives us certain general clues to these ideas, which may be grouped, as follows, under four heads:

1. Given that we know (in Austin’s sense) the meaning of an utterance, there may still be a further question as to **how what was said was meant** by the speaker, or as to **how the words spoken were**

² I refer later to the need for qualification of this doctrine.
used, or as to how the utterance was to be taken or ought to have been taken (pp. 98-99). In order to know the illocutionary force of the utterance, we must know the answer to this further question.

2. A locutionary act is an act of saying something; an illocutionary act is an act we perform in saying something. It is what we do, in saying what we say. Austin does not regard this characterization as by any means a satisfactory test for identifying kinds of illocutionary acts since, so regarded, it would admit many kinds of acts which he wishes to exclude from the class (p. 99 and Lecture X).

3. It is a sufficient, though not, I think, a necessary, condition of a verb’s being the name of a kind of illocutionary act that it can figure, in the first person present indicative, as what Austin calls an explicit performative. (This latter notion I shall assume to be familiar and perspicuous.)

4. The illocutionary act is “a conventional act; an act done as conforming to a convention” (p. 105). As such, it is to be sharply contrasted with the producing of certain effects, intended or otherwise, by means of an utterance. This producing of effects, though it too can often be ascribed as an act to the speaker (his perlocutionary act), is in no way a conventional act (pp. 120-121). Austin reverts many times to the “conventional” nature of the illocutionary act (pp. 103, 105, 108, 115, 120, 121, 127) and speaks also of “conventions of illocutionary force” (p. 114). Indeed, he remarks (pp. 120-121) that though acts which can properly be called by the same names as illocutionary acts—for example, acts of warning—can be brought off nonverbally, without the use of words, yet, in order to be properly called by these names, such acts must be conventional nonverbal acts.

II

I shall assume that we are clear enough about the intended application of Austin’s notions of illocutionary force and illocutionary act to be able to criticize, by reference to cases, his general doctrines regarding those notions. It is the general doctrine I listed last above—the doctrine that an utterance’s having such and such a force is a matter of convention—that I
shall take as the starting point of inquiry. Usually this doctrine is affirmed in a quite unqualified way. But just once there occurs an interestingly qualified statement of it. Austin says, of the use of language with a certain illocutionary force, that “it may . . . be said to be conventional in the sense that at least it could be made explicit by the performative formula” (p. 103). The remark has a certain authority in that it is the first explicit statement of the conventional nature of the illocutionary act. I shall refer to it later.

Meanwhile let us consider the doctrine in its unqualified form. Why does Austin say that the illocutionary act is a conventional act, an act done as conforming to a convention? I must first mention, and neutralize, two possible sources of confusion. (It may seem an excess of precaution to do so. I apologize to those who find it so.) First, we may agree (or not dispute) that any speech act is, as such, at least in part a conventional act. The performance of any speech act involves at least the observance or exploitation of some linguistic conventions, and every illocutionary act is a speech act. But it is absolutely clear that this is not the point that Austin is making in declaring the illocutionary act to be a conventional act. We must refer, Austin would say, to linguistic conventions to determine what locutionary act has been performed in the making of an utterance, to determine what the meaning of the utterance is. The doctrine now before us is the further doctrine that where force is not exhausted by meaning, the fact that an utterance has the further unexhausted force it has is also a matter of convention; or, where it is exhausted by meaning, the fact that it is, is a matter of convention. It is not just as being a speech act that an illocutionary act—for example, of warning—is conventional. A nonverbal act of warning is, Austin maintains, conventionally such in just the same way as an illocutionary—that is, verbal—act of warning is conventionally such.

Second, we must dismiss as irrelevant the fact that it can properly be said to be a matter of convention that an act of, for example, warning is correctly called by this name. For if this were held to be a ground for saying that illocutionary acts were conventional acts, then any describable act whatever would, as correctly described, be a conventional act.
The contention that illocutionary force is a matter of convention is easily seen to be correct in a great number of cases. For very many kinds of human transaction involving speech are governed and in part constituted by what we easily recognize as established conventions of procedure additional to the conventions governing the meanings of our utterances. Thus the fact that the word "guilty" is pronounced by the foreman of the jury in court at the proper moment constitutes his utterance as the act of bringing in a verdict; and that this is so is certainly a matter of the conventional procedures of the law. Similarly, it is a matter of convention that if the appropriate umpire pronounces a batsman "out," he thereby performs the act of giving the man out, which no player or spectator shouting "Out!" can do. Austin gives other examples, and there are doubtless many more which could be given, where there clearly exist statable conventions, relating to the circumstances of utterance, such that an utterance with a certain meaning, pronounced by the appropriate person in the appropriate circumstances, has the force it has as conforming to those conventions. Examples of illocutionary acts of which this is true can be found not only in the sphere of social institutions which have a legal point (like the marriage ceremony and the law courts themselves) or of activities governed by a definite set of rules (like cricket and games generally) but in many other relations of human life. The act of introducing, performed by uttering the words "This is Mr. Smith," may be said to be an act performed as conforming to a convention. The act of surrendering, performed by saying "Kamerad!" and throwing up your arms when confronted with a bayonet, may be said to be (to have become) an act performed as conforming to an accepted convention, a conventional act.

But it seems equally clear that, although the circumstances of utterance are always relevant to the determination of the illocutionary force of an utterance, there are many cases in which it is not as conforming to an accepted convention of any kind (other than those linguistic conventions which help to fix the meaning of the utterance) that an illocutionary act is performed. It seems clear, that is, that there are many cases in which the illocutionary force of an utterance, though not exhausted by its meaning, is
not owed to any conventions other than those which help to give it its meaning. Surely there may be cases in which to utter the words "The ice over there is very thin" to a skater is to issue a warning (is to say something with the force of a warning) without its being the case that there is any statable convention at all (other than those which bear on the nature of the locutionary act) such that the speaker's act can be said to be an act done as conforming to that convention.

Here is another example. We can readily imagine circumstances in which an utterance of the words "Don't go" would be correctly described not as a request or an order, but as an entreaty. I do not want to deny that there may be conventional postures or procedures for entreating: one can, for example, kneel down, raise one's arms and say, "I entreat you." But I do want to deny that an act of entreaty can be performed only as conforming to some such conventions. What makes X's words to Y an entreaty not to go is something—complex enough, no doubt—relating to X's situation, attitude to Y, manner, and current intention. There are questions here which we must discuss later. But to suppose that there is always and necessarily a convention conformed to would be like supposing that there could be no love affairs which did not proceed on lines laid down in the Roman de la Rose or that every dispute between men must follow the pattern specified in Touchstone's speech about the counter-check quarrelsome and the lie direct.

Another example. In the course of a philosophical discussion (or, for that matter, a debate on policy) one speaker raises an objection to what the previous speaker has just said. X says (or proposes) that p and Y objects that q. Y's utterance has the force of an objection to X's assertion (or proposal) that p. But where is the convention that constitutes it an objection? That Y's utterance has the force of an objection may lie partly in the character of the dispute and of X's contention (or proposal) and it certainly lies partly, in Y's view of these things, in the bearing which he takes the proposition that q to have on the doctrine (or proposal) that p. But although there may be, there does not have to be, any convention involved other than those linguistic conventions which help to fix the meanings of the utterances.
I do not think it necessary to give further examples. It seems perfectly clear that, if at least we take the expressions "convention" and "conventional" in the most natural way, the doctrine of the conventional nature of the illocutionary act does not hold generally. Some illocutionary acts are conventional; others are not (except in so far as they are locutionary acts). Why then does Austin repeatedly affirm the contrary? It is unlikely that he has made the simple mistake of generalizing from some cases to all. It is much more likely that he is moved by some further, and fundamental, feature of illocutionary acts, which it must be our business to discover. Even though we may decide that the description "conventional" is not appropriately used, we may presume it worth our while to look for the reason for using it. Here we may recall that oddly qualified remark that the performance of an illocutionary act, or the use of a sentence with a certain illocutionary force, "may be said to be conventional in the sense that at least it could be made explicit by the performative formula" (p. 103). On this we may first, and with justice, be inclined to comment that there is no such sense of "being conventional," that if this is a sense of anything to the purpose, it is a sense of "being capable of being conventional." But although this is a proper comment on the remark, we should not simply dismiss the remark with this comment. Whatever it is that leads Austin to call illocutionary acts in general "conventional" must be closely connected with whatever it is about such acts as warning, entreating, apologizing, advising, that accounts for the fact that they at least could be made explicit by the use of the corresponding first-person performative form. So we must ask what it is about them that accounts for this fact. Obviously it will not do to answer simply that they are acts which can be performed by the use of words. So are many (perlocutionary) acts, like convincing, dissuading, alarming, and amusing, for which, as Austin points out, there is no corresponding first-person performative formula. So we need some further explanation.

III

I think a concept we may find helpful at this point is one introduced by H. P. Grice in his valuable article on Meaning
(Philosophical Review, LXVII, 1957), namely, the concept of someone's nonnaturally meaning something by an utterance. The concept does not apply only to speech acts—that is, to cases where that by which someone nonnaturally means something is a linguistic utterance. It is of more general application. But it will be convenient to refer to that by which someone, \( S \), nonnaturally means something as \( S \)'s utterance. The explanation of the introduced concept is given in terms of the concept of intention. \( S \) nonnaturally means something by an utterance \( x \) if \( S \) intends \((i_1)\) to produce by uttering \( x \) a certain response \((r)\) in an audience \( A \) and intends \((i_2)\) that \( A \) shall recognize \( S \)'s intention \((i_1)\) and intends \((i_3)\) that this recognition on the part of \( A \) of \( S \)'s intention \((i_1)\) shall function as \( A \)'s reason, or a part of his reason, for his response \( r \). (The word “response,” though more convenient in some ways than Grice's “effect,” is not ideal. It is intended to cover cognitive and affective states or attitudes as well as actions.) It is, evidently, an important feature of this definition that the securing of the response \( r \) is intended to be mediated by the securing of another (and always cognitive) effect in \( A \); namely, recognition of \( S \)'s intention to secure response \( r \).

Grice's analysis of his concept is fairly complex. But I think a little reflection shows that it is not quite complex enough for his purpose. Grice's analysis is undoubtedly offered as an analysis of a situation in which one person is trying, in a sense of the word “communicate” fundamental to any theory of meaning, to communicate with another. But it is possible to imagine a situation in which Grice's three conditions would be satisfied by a person \( S \) and yet, in this important sense of “communicate,” it would not be the case that \( S \) could be said to be trying to communicate by means of his production of \( x \) with the person \( A \) in whom he was trying to produce the response \( r \). I proceed to describe such a situation.

\( S \) intends by a certain action to induce in \( A \) the belief that \( p \); so he satisfies condition \((i_1)\). He arranges convincing-looking “evidence” that \( p \), in a place where \( A \) is bound to see it. He does this, knowing that \( A \) is watching him at work, but knowing also that \( A \) does not know that \( S \) knows that \( A \) is watching him at work. He realizes that \( A \) will not take the arranged “evidence” as genuine
or natural evidence that \( p \), but realizes, and indeed intends, that \( A \) will take his arranging of it as grounds for thinking that he, \( S \), intends to induce in \( A \) the belief that \( p \). That is, he intends \( A \) to recognize his \((i_1)\) intention. So \( S \) satisfies condition \((i_2)\). He knows that \( A \) has general grounds for thinking that \( S \) would not wish to make him, \( A \), think that \( p \) unless it were known to \( S \) to be the case that \( p \); and hence that \( A \)'s recognition of his \((S's)\) intention to induce in \( A \) the belief that \( p \) will in fact seem to \( A \) a sufficient reason for believing that \( p \). And he intends that \( A \)'s recognition of his intention \((i_1)\) should function in just this way. So he satisfies condition \((i_3)\).

\( S \), then, satisfies all Grice's conditions. But this is clearly not a case of attempted communication in the sense which (I think it is fair to assume) Grice is seeking to elucidate. \( A \) will indeed take \( S \) to be trying to bring it about that \( A \) is aware of some fact; but he will not take \( S \) as trying, in the colloquial sense, to "let him know" something (or to "tell" him something). But unless \( S \) at least brings it about that \( A \) takes him \((S)\) to be trying to let him \((A)\) know something, he has not succeeded in communicating with \( A \); and if, as in our example, he has not even tried to bring this about, then he has not even tried to communicate with \( A \). It seems a minimum further condition of his trying to do this that he should not only intend \( A \) to recognize his intention to get \( A \) to think that \( p \), but that he should also intend \( A \) to recognize his intention to get \( A \) to recognize his intention to get \( A \) to think that \( p \).

We might approximate more closely to the communication situation if we changed the example by supposing it not only clear to both \( A \) and \( S \) that \( A \) was watching \( S \) at work, but also clear to them both that it \( was \) clear to them both. I shall content myself, however, with drawing from the actually considered example the conclusion that we must add to Grice’s conditions the further condition that \( S \) should have the further intention \((i_4)\) that \( A \) should recognize his intention \((i_2)\). It is possible that further argument could be produced to show that even adding this condition is not sufficient to constitute the case as one of attempted communication. But I shall rest content for the moment with the fact that this addition at least is necessary.
Now we might have expected in Grice's paper an account of what it is for A to understand something by an utterance x, an account complementary to the account of what it is for S to mean something by an utterance x. Grice in fact gives no such account, and I shall suggest a way of at least partially supplying this lack. I say "at least partially" because the uncertainty as to the sufficiency of even the modified conditions for S's nonnaturally meaning something by an utterance x is reflected in a corresponding uncertainty in the sufficiency of conditions for A's understanding. But again we may be content for the moment with necessary conditions. I suggest, then, that for A (in the appropriate sense of "understand") to understand something by utterance x, it is necessary (and perhaps sufficient) that there should be some complex intention of the (i2) form, described above, which A takes S to have, and that for A to understand the utterance correctly, it is necessary that A should take S to have the complex intention of the (i2) form which S does have. In other words, if A is to understand the utterance correctly, S's (i4) intention and hence his (i2) intention must be fulfilled. Of course it does not follow from the fulfillment of these intentions that his (i1) intention is fulfilled; nor, consequently, that his (i3) intention is fulfilled.

It is at this point, it seems, that we may hope to find a possible point of connection with Austin's terminology of "securing uptake." If we do find such a point of connection, we also find a possible starting point for an at least partial analysis of the notions of illocutionary force and of the illocutionary act. For to secure uptake is to secure understanding of (meaning and) illocutionary force; and securing understanding of illocutionary force is said by Austin to be an essential element in bringing off the illocutionary act. It is true that this doctrine of Austin's may be objected to.3 For surely a man may, for example, actually have made such and such a bequest, or gift, even if no one ever reads his will or instrument of gift. We may be tempted to say instead that at least the aim, if not the achievement, of securing uptake is an essential element in the performance of the illocutionary act.

3 I owe the objections which follow to Professor Hart.
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To this, too, there is an objection. Might not a man really have made a gift, in due form, and take some satisfaction in the thought, even if he had no expectations of the fact ever being known? But this objection at most forces on us an amendment to which we are in any case obliged: namely, that the aim, if not the achievement, of securing uptake is essentially a standard, if not an invariable, element in the performance of the illocutionary act. So the analysis of the aim of securing uptake remains an essential element in the analysis of the notion of the illocutionary act.

IV

Let us, then, make a tentative identification—to be subsequently qualified and revised—of Austin's notion of uptake with that at least partially analyzed notion of understanding (on the part of an audience) which I introduced just now as complementary to Grice's concept of somebody nonnaturally meaning something by an utterance. Since the notion of audience understanding is introduced by way of a fuller (though partial) analysis than any which Austin gives of the notion of uptake, the identification is equivalent to a tentative (and partial) analysis of the notion of uptake and hence of the notions of illocutionary act and illocutionary force. If the identification were correct, then it would follow that to say something with a certain illocutionary force is at least (in the standard case) to have a certain complex intention of the \((i_4)\) form described in setting out and modifying Grice's doctrine.

Next we test the adequacy and explanatory power of this partial analysis by seeing how far it helps to explain other features of Austin's doctrine regarding illocutionary acts. There are two points at which we shall apply this test. One is the point at which Austin maintains that the production of an utterance with a certain illocutionary force is a conventional act in that unconventional sense of "conventional" which he glosses in terms of general suitability for being made explicit with the help of an

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For an illocutionary act may be performed altogether unintentionally. See the example about redoubling at bridge, p. 457 below.
explicitly performative formula. The other is the point at which Austin considers the possibility of a general characterization of the illocutionary act as what we do, in saying what we say. He remarks on the unsatisfactoriness of this characterization in that it would admit as illocutionary acts what are not such; and we may see whether the suggested analysis helps to explain the exclusion from the class of illocutionary acts of those acts falling under this characterization which Austin wishes to exclude. These points are closely connected with each other.

First, then, we take the point about the general suitability of an illocutionary act for performance with the help of the explicitly performative formula for that act. The explanation of this feature of illocutionary acts has two phases; it consists of, first, a general, and then a special, point about intention. The first point may be roughly expressed by saying that in general a man can speak of his intention in performing an action with a kind of authority which he cannot command in predicting its outcome. What he intends in doing something is up to him in a way in which the results of his doing it are not, or not only, up to him. But we are concerned not with just any intention to produce any kind of effect by acting, but with a very special kind of case. We are concerned with the case in which there is not simply an intention to produce a certain response in an audience, but an intention to produce that response by means of recognition on the part of the audience of the intention to produce that response, this recognition to serve as part of the reason that the audience has for its response, and the intention that this recognition should occur being itself intended to be recognized. The speaker, then, not only has the general authority on the subject of his intention that any agent has; he also has a motive, inseparable from the nature of his act, for making that intention clear. For he will not have secured understanding of the illocutionary force of his utterance, he will not have performed the act of communication he sets out to perform, unless his complex intention is grasped. Now clearly, for the enterprise to be possible at all, there must exist, or he must find, means of making the intention clear. If there exists any conventional linguistic means of doing so, the speaker has both a right to use, and a motive for using, those
means. One such means, available sometimes, which comes very close to the employment of the explicit performative form, would be to attach, or subjoin, to the substance of the message what looks like a force-elucidating comment on it, which may or may not have the form of a self-ascription. Thus we have phrases like "This is only a suggestion" or "I'm only making a suggestion"; or again "That was a warning" or "I'm warning you." For using such phrases, I repeat, the speaker has the authority that anyone has to speak on the subject of his intentions and the motive that I have tried to show is inseparable from an act of communication.

From such phrases as these—which have, in appearance, the character of comments on utterances other than themselves—to the explicit performative formula the step is only a short one. My reason for qualifying the remark that such phrases have the character of comments on utterances other than themselves is this. We are considering the case in which the subjoined quasi-comment is addressed to the same audience as the utterance on which it is a quasi-comment. Since it is part of the speaker's audience-directed intention to make clear the character of his utterance as, for example, a warning, and since the subjoined quasi-comment directly subserves this intention, it is better to view the case, appearances notwithstanding, not as a case in which we have two utterances, one commenting on the other, but as a case of a single unitary speech act. Crudely, the addition of the quasi-comment "That was a warning" is part of the total act of warning. The effect of the short step to the explicitly performative formula is simply to bring appearances into line with reality. When that short step is taken, we no longer have, even in appearance, two utterances, one a comment on the other, but a single utterance in which the first-person performative verb manifestly has that peculiar logical character of which Austin rightly made so much, and which we may express in the present context by saying that the verb serves not exactly to ascribe an intention to the speaker but rather, in Austin's phrase, to make explicit the type of communication intention with which the speaker speaks, the type of force which the utterance has.

The above might be said to be a deduction of the general pos-
sibility and utility of the explicitly performative formula for the cases of illocutionary acts not essentially conventional. It may be objected that the deduction fails to show that the intentions rendered explicit by the use of performative formulae in general must be of just the complex form described, and hence fails to justify the claim that just this kind of intention lies at the core of all illocutionary acts. And indeed we shall see that this claim would be mistaken. But before discussing why, we shall make a further application of the analysis at the second testing point I mentioned. That is, we shall see what power it has to explain why some of the things we may be doing, in saying what we say, are not illocutionary acts and could not be rendered explicit by the use of the performative formula.

Among the things mentioned by Austin which we might be doing in saying things, but which are not illocutionary acts, I shall consider the two examples of (1) showing off and (2) insinuating. Now when we show off, we are certainly trying to produce an effect on the audience: we talk, indeed, for effect; we try to impress, to evoke the response of admiration. But it is no part of the intention to secure the effect by means of the recognition of the intention to secure it. It is no part of our total intention to secure recognition of the intention to produce the effect at all. On the contrary: recognition of the intention might militate against securing the effect and promote an opposite effect, for example, disgust.

This leads on to a further general point not explicitly considered by Austin, but satisfactorily explained by the analysis under consideration. In saying to an audience what we do say, we very often intend not only to produce the primary response \( r \) by means of audience recognition of the intention to produce that response, but to produce further effects by means of the production of the primary response \( r \). Thus my further purpose in informing you that \( p \) (that is, aiming to produce in you the primary cognitive response of knowledge or belief that \( p \)) may be to bring it about thereby that you adopt a certain line of conduct or a certain attitude. In saying what I say, then, part of what I am doing is trying to influence your attitudes or conduct in a certain way. Does this part of what I am doing in saying what I
say contribute to determining the character of the illocutionary act I perform? And if not, why not? If we take the first question strictly as introduced and posed, the answer to it is "No." The reason for the answer follows from the analysis. We have no complex intention \((i_4)\) that there should be recognition of an intention \((i_2)\) that there should be recognition of an intention \((i_1)\) that the further effect should be produced; for it is no part of our intention that the further effect should be produced by way of recognition of our intention that it should be; the production in the audience of belief that \(p\) is intended to be itself the means whereby his attitude or conduct is to be influenced. We secure uptake, perform the act of communication that we set out to perform, if the audience understands us as informing him that \(p\).

Although it is true that, in saying what we say, we are in fact trying to produce the further effect—this is part of what we are doing, whether we succeed in producing the effect or not—yet this does not enter into the characterization of the illocutionary act. With this case we have to contrast the case in which, instead of aiming at a primary response and a further effect, the latter to be secured through the former alone, we aim at a complex primary response. Thus in the case where I do not simply inform, but warn, you that \(p\), among the intentions I intend you to recognize (and intend you to recognize as intended to be recognized) are not only the intention to secure your belief that \(p\), but the intention to secure that you are on your guard against \(p\)-perils. The difference (one of the differences) between showing off and warning is that your recognition of my intention to put you on your guard may well contribute to putting you on your guard, whereas your recognition of my intention to impress you is not likely to contribute to my impressing you (or not in the way I intended).\(^5\)

Insinuating fails, for a different reason, to be a type of illocu-

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\(^5\) Perhaps trying to impress might sometimes have an illocutionary character. For I might try to impress you with my effrontery, intending you to recognize this intention and intending your recognition of it to function as part of your reason for being impressed, and so forth. But then I am not merely trying to impress you; I am inviting you to be impressed. I owe this point to Mr. B. F. McGuinness.
tionary act. An essential feature of the intentions which make up the illocutionary complex is their overtness. They have, one might say, essential avowability. This is, in one respect, a logically embarrassing feature. We have noticed already how we had to meet the threat of a counterexample to Grice's analysis of the communicative act in terms of three types of intention—\(i_1\), \(i_2\), and \(i_3\)—by the addition of a further intention \(i_4\) that an intention \(i_2\) should be recognized. We have no proof, however, that the resulting enlarged set of conditions is a complete analysis. Ingenuity might show it was not; and the way seems open to a regressive series of intentions that intentions should be recognized. While I do not think there is anything necessarily objectionable in this, it does suggest that the complete and rounded-off set of conditions aimed at in a conventional analysis is not easily and certainly attainable in these terms. That is why I speak of the feature in question as logically embarrassing. At the same time it enables us easily to dispose of insinuating as a candidate for the status of a type of illocutionary act. The whole point of insinuating is that the audience is to suspect, but not more than suspect, the intention, for example, to induce or disclose a certain belief. The intention one has in insinuating is essentially nonavowable.

Now let us take stock a little. We tentatively laid it down as a necessary condition of securing understanding of the illocutionary force of an utterance that the speaker should succeed in bringing it about that the audience took him, in issuing his utterance, to have a complex intention of a certain kind, namely the intention that the audience should recognize (and recognize as intended to be recognized) his intention to induce a certain response in the audience. The suggestion has, as we have just seen, certain explanatory merits. Nevertheless we cannot claim general application for it as even a partial analysis of the notions of illocutionary force and illocutionary act. Let us look at some reasons why not.

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I remarked earlier that the words "Don't go" may have the force, *inter alia*, either of a request or of an entreaty. In either
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case the primary intention of the utterance (if we presume the words to be uttered with the sense “Don’t go away”) is that of inducing the person addressed to stay where he is. His staying where he is is the primary response aimed at. But the only other intentions mentioned in our scheme of partial analysis relate directly or indirectly to recognition of the primary intention. So how, in terms of that scheme, are we to account for the variation in illocutionary force between requests and entreaties?

This question does not appear to raise a major difficulty for the scheme. The scheme, it seems, merely requires supplementing and enriching. Entreaty, for example, is a matter of trying to secure the primary response not merely through audience recognition of the intention to secure it, but through audience recognition of a complex attitude of which this primary intention forms an integral part. A wish that someone should stay may be held in different ways: passionately or lightly, confidently or desperately; and it may, for different reasons, be part of a speaker’s intention to secure recognition of how he holds it. The most obvious reason, in the case of entreaty, is the belief, or hope, that such a revelation is more likely to secure the fulfillment of the primary intention.

But one may not only request and entreat; one may order someone to stay where he is. The words “Don’t go” may have the illocutionary force of an order. Can we so simply accommodate in our scheme this variation in illocutionary force? Well, we can accommodate it; though not so simply. We can say that a man who issues an order typically intends his utterance to secure a certain response, that he intends this intention to be recognized, and its recognition to be a reason for the response, that he intends the utterance to be recognized as issued in a certain social context such that certain social rules or conventions apply to the issuing of utterances in this context and such that certain consequences may follow in the event of the primary response not being secured, that he intends this intention too to be recognized, and finally that he intends the recognition of these last features to function as an element in the reasons for the response on the part of the audience.

Evidently, in this case, unlike the case of entreaty, the scheme has to be extended to make room for explicit reference to social
convention. It can, with some strain, be so extended. But as we move further into the region of institutionalized procedures, the strain becomes too much for the scheme to bear. On the one hand, one of its basic features—namely, the reference to an intention to secure a definite response in an audience (over and above the securing of uptake)—has to be dropped. On the other, the reference to social conventions of procedure assumes a very much greater importance. Consider an umpire giving a batsman out, a jury bringing in a verdict of guilty, a judge pronouncing sentence, a player redoubling at bridge, a priest or a civil officer pronouncing a couple man and wife. Can we say that the umpire’s primary intention is to secure a certain response (say, retiring to the pavilion) from a certain audience (say, the batsman), the jurymen’s to secure a certain response (say, the pronouncing of sentence) from a certain audience (say, the judge), and then build the rest of our account around this, as we did, with some strain, in the case of the order? Not with plausibility. It is not even possible, in other than a formal sense, to isolate, among all the participants in the procedure (trial, marriage, game) to which the utterance belongs, a particular audience to whom the utterance can be said to be addressed.

Does this mean that the approach I suggested to the elucidation of the notion of illocutionary force is entirely mistaken? I do not think so. Rather, we must distinguish types of case; and then see what, if anything, is common to the types we have distinguished. What we initially take from Grice—with modifications—is an at least partially analytical account of an act of communication, an act which might indeed be performed nonverbally and yet exhibit all the essential characteristics of a (nonverbal) equivalent of an illocutionary act. We gain more than this. For the account enables us to understand how such an act may be linguistically conventionalized right up to the point at which illocutionary force is exhausted by meaning (in Austin’s sense); and in this understanding the notion of wholly overt or essentially avowable intention plays an essential part. Evidently, in these cases, the illocutionary act itself is not essentially a conventional act, an act done as conforming to a convention; it may be that the act is conventional, done as conforming to a convention, only in so far as
the means used to perform it are conventional. To speak only of those conventional means which are also linguistic means, the extent to which the act is one done as conforming to conventions may depend solely on the extent to which conventional linguistic meaning exhausts illocutionary force.

At the other end of the scale—the end, we may say, from which Austin began—we have illocutionary acts which are essentially conventional. The examples I mentioned just now will serve—marrying, redoubling, giving out, pronouncing sentence, bringing in a verdict. Such acts could have no existence outside the rule- or convention-governed practices and procedures of which they essentially form parts. Let us take the standard case in which the participants in these procedures know the rules and their roles, and are trying to play the game and not wreck it. Then they are presented with occasions on which they have to, or may, perform an illocutionary act which forms part of, or furthers, the practice or procedure as a whole; and sometimes they have to make a decision within a restricted range of alternatives (for example, to pass or redouble, to pronounce sentence of imprisonment for some period not exceeding a certain limit). Between the case of such acts as these and the case of the illocutionary act not essentially conventional, there is an important likeness and an important difference. The likeness resides in the fact that, in the case of an utterance belonging to a convention-governed practice or procedure, the speaker's utterance is standardly intended to further, or affect the course of, the practice in question in some one of the alternative ways open, and intended to be recognized as so intended. I do not mean that such an act could never be performed unintentionally. A player might let slip the word "redouble" without meaning to redouble; but if the circumstances are appropriate and the play strict, then he has redoubled (or he may be held to have redoubled). But a player who continually did this sort of thing would not be asked to play again, except by sharpers. Forms can take charge, in the absence of appropriate intention; but when they do, the case is essentially deviant or nonstandard. There is present in the standard case, that is to say, the same element of wholly overt and avowable intention as in the case of the act not essentially conventional.
The difference is a more complicated affair. We have, in these cases, an act which is conventional in two connected ways. First, if things go in accordance with the rules of the procedure in question, the act of furthering the practice in the way intended is an act required or permitted by those rules, an act done as falling under the rules. Second, the act is identified as the act it is just because it is performed by the utterance of a form of words conventional for the performance of that act. Hence the speaker’s utterance is not only intended to further, or affect the course of, the practice in question in a certain conventional way; in the absence of any breach of the conventional conditions for furthering the procedure in this way, it cannot fail to do so.

And here we have the contrast between the two types of case. In the case of an illocutionary act of a kind not essentially conventional, the act of communication is performed if uptake is secured, if the utterance is taken to be issued with the complex overt intention with which it is issued. But even though the act of communication is performed, the wholly overt intention which lies at the core of the intention complex may, without any breach of rules or conventions, be frustrated. The audience response (belief, action, or attitude) may simply not be forthcoming. It is different with the utterance which forms part of a wholly convention-governed procedure. Granted that uptake is secured, then any frustration of the wholly overt intention of the utterance (the intention to further the procedure in a certain way) must be attributable to a breach of rule or convention. The speaker who abides by the conventions can avowably have the intention to further the procedure in the way to which his current linguistic act is conventionally appropriated only if he takes it that the conventional conditions for so furthering it are satisfied and hence takes it that his utterance will not only reveal his intentions but give them effect. There is nothing parallel to this in the case of the illocutionary act of a kind not essentially conventional. In both cases, we may say, speakers assume the responsibility for making their intentions overt. In one case (the case of the convention-constituted procedure) the speaker who uses the explicitly performative form also explicitly assumes the responsibility for making his overt intention effective. But in the other case the speaker cannot, in
the speech act itself, explicitly assume any such responsibility. For there are no conditions which can conventionally guarantee the effectiveness of his overt intention. Whether it is effective or not is something that rests with his audience. In the one case, therefore, the explicitly performative form *may* be the name of the very act which is performed if and only if the speaker’s overt intention is effective; but in the other case it cannot be the name of this act. But of course—and I shall recur to this thought—the sharp contrast I have here drawn between two extreme types of case must not blind us to the existence of intermediate types.

Acts belonging to convention-constituted procedures of the kind I have just referred to form an important part of human communication. But they do not form the whole nor, we may think, the most fundamental part. It would be a mistake to take them as the model for understanding the notion of illocutionary force in general, as Austin perhaps shows some tendency to do when he both insists that the illocutionary act is essentially a conventional act and connects this claim with the possibility of making the act explicit by the use of the performative formula. It would equally be a mistake, as we have seen, to generalize the account of illocutionary force derived from Grice’s analysis; for this would involve holding, falsely, that the complex overt intention manifested in any illocutionary act always includes the intention to secure a certain definite response or reaction in an audience over and above that which is necessarily secured if the illocutionary force of the utterance is understood. Nevertheless, we can perhaps extract from our consideration of two contrasting types of case something which is common to them both and to all the other types which lie between them. For the illocutionary force of an utterance is essentially something that is intended to be understood. And the understanding of the force of an utterance in all cases involves recognizing what may be called broadly an audience-directed intention and recognizing it as wholly overt, as intended to be recognized. It is perhaps this fact which lies at the base of the general possibility of the explicit performative formula; though, as we have seen, extra factors come importantly into play in the case of convention-constituted procedures.
Once this common element in all illocutionary acts is clear, we can readily acknowledge that the types of audience-directed intention involved may be very various and, also, that different types may be exemplified by one and the same utterance.

I have set in sharp contrast those cases in which the overt intention is simply to forward a definite and convention-governed practice (for example, a game) in a definite way provided for by the conventions or rules of the practice and those cases in which the overt intention includes that of securing a definite response (cognitive or practical) in an audience over and above that which is necessarily secured if uptake is secured. But there is something misleading about the sharpness of this contrast; and it would certainly be wrong to suppose that all cases fall clearly and neatly into one or another of these two classes. A speaker whose job it is to do so may offer information, instructions, or even advice, and yet be overtly indifferent as to whether or not his information is accepted as such, his instructions followed, or his advice taken. His wholly overt intention may amount to no more than that of making available—in a "take it or leave it" spirit—to his audience the information or instructions or opinion in question; though again, in some cases, he may be seen as the mouthpiece, merely, of another agency to which may be attributed at least general intentions of the kind that can scarcely be attributed, in the particular case, to him. We should not find such complications discouraging; for we can scarcely expect a general account of linguistic communication to yield more than schematic outlines, which may almost be lost to view when every qualification is added which fidelity to the facts requires.

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